

Community Development Division

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# **McHenry County, Illinois**

# FY 2016

# Revised Annual Action Plan for Federal Grants administered by the Planning and Development Department

**Submitted with County Board Approval July 18, 2018** 

The Community Development Division proposes the following changes to the 2016 Annual Action Plan:

- 1. Completion of the Full Circle Creekside (Housing) Activity will move from a 2016 completion to a 2017 completion. This activity will be clarified to identify it as an Infrastructure project for Low to Moderate Housing benefit
- 2. Completion of the Union Washington Street Infrastructure
  Activity will move from a 2016 completion to a 2017 completion
- 3. Completion of a Public Facility activity for Family Alliance Floor Repairs will be added due to mid-year funding
- 4. Completion of service activities will be clarified to capture midyear funding of Prairie State Legal Services and the McHenry County Housing Authority
- 5. Completion of Owner-Occupied Rehabilitation for both McHenry County Housing Authority and Habitat for Humanity will be defined but will be reported in their associated CAPER year when complete- these projects saw increases in originally intended funding levels due to the availability of additional funding in mid-2016

The 2016 Consolidated Action Plan Evaluation Report (CAPER) identifies the goals achieved in calendar year 2016. The amendments to the FY 2016 Annual Action Plan are being made to more accurately reflect activities in 2016 and identify their movement to 2017 as applicable.

All portions of the previously-approved 2016 Annual Action Plan will remain the same.

#### **Executive Summary**

#### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The U.S. Department of Housing and Urban Development (HUD) has designated McHenry County an "Urban County." As such, the County receives annual grants from the federal government, namely the Community Development Block Grant (CDBG) and the HOME Investment Partnerships Program (HOME) in order to provide financial support for municipalities, housing, economic and service providers throughout the County.

As part of the grant administration process, the County develops a Five-Year Consolidated Plan 2015-2019 that directs the analysis and prioritization of needs as related to housing and community development. Also part of the grant administration process, the County develops an Annual Action Plan for each of year that the Consolidated Plan is in effect. This Annual Action Plan contains goals and objectives for year two of the Consolidated Plan.

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Refer to Section AP-20 for Goals and Objectives.

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

McHenry County implemented the year one Action Plan in 2015 by planning for all for goals to be included in the funding notice. Several projects were authorized for funding in all goal categories. For CDBG, three infrastructure projects did not begin construction in 2015, but progressed through engineering design to bid proposal request, and two housing projects that were under contract in 2014 with no accomplishments, have now made accomplishments in 2015. HOME grant funding was authorized for three projects that did not go forward; two of which did not receive tax credits from the State of Illinois necessary to the complete financing of the project. The other case that uncovered a lack of state funding for the associated services that created the need to cancel the HOME project. McHenry County worked with affirmatively furthering fair housing with one project involving legal assistance and public outreach. The County as Public Jurisdiction, in coordination with

the McHenry County Continuum of Care to End Homelessness and the McHenry County Mental Health Board, funded a Strategic Plan to End Homelessness that was completed in December, 2015.

#### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The Public Notice for the draft Annual Action Plan for 2016 was published in the local newspaper and distributed to the local libraries, the local housing authority and local subrecipients in the community. The public comment period was from March 2-March 31, 2016 with a public hearing on March 14, 2016.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Public Comments were received during the 30 day public comment period ending on March 31, 2016. A public hearing was held on March 14, 2016 at which time, attendees were provided with a presentation and the opportunity to ask questions and provide comments. No comments were provided at the hearing.

A written public comment dated March 11, 2016 was received from Pioneer Center for Humans Services, a local not- for- profit agency. The agency commends McHenry County for efforts to assist the agency in its mission to eliminate conditions detrimental to the health, safety and public welfare or its clients. Pioneer Center supports the following Action Plan goals, strongly encouraging that McHenry County add 'disabled' to the target populations (homeless, elderly households, households with income that is extremely low, very low, or low):

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

McHenry County considered the comment made by Pioneer Center for Human Services to include 'disabled' in the target population planned to be assisted in McHenry County as listed in the Consolidated Plan and Action Plan. Homelessness is the priority for the 2015-2019 Consolidated Plan. Persons that are disabled are part of the targeted population when their household income is low, very low, or extremely low or when the person is part of a presumed benefit population. While elderly is listed as a target population, elderly do not have a higher priority over the homeless. Elderly populations could also be eliminated from the population in order to alleviate the appearance that elderly populations have preference over households with disabilities. As a result, McHenry County determined that the effect of adding the term 'disabled' or eliminating the word 'elderly' did not affect the overall ranking criteria for projects that were not solely addressing homelessness.

#### 7. Summary

see number 6 above.

#### PR-05 Lead & Responsible Agencies – 91.200(b)

#### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name		Department/Agency	
CDBG Administrator	MCHENRY COUNTY		Dpt. of Planning-Community Development Division	
HOME Administrator	MCHENRY COUNTY		Dpt. of Planning-Community Development Division	

Table 1 – Responsible Agencies

#### **Narrative (optional)**

McHenry County Planning and Development Department, Community Development Division developed the Annual Action Plan, and both the Planning and Development Committee and the McHenry County Board approved and authorized the submittal of the plan to HUD.

#### Consolidated Plan Public Contact Information

McHenry County Department of Planning and Development, Community Development Division by mail: 2200 N. Seminary Ave., Woodstock, IL 60098 or in person at: 667 Ware Rd., #207B, Woodstock, IL 60098. Phone number 815-334-4560.

Planning and Development Director, Mr. Dennis Sandquist; Community Development Administrator, Mr. Hans Mach

#### AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

McHenry County, through its Citizen Participation Plan, informed the public through a Public Notice made available in the local newspaper, on the County website, in local libraries, with the local housing authority, and the Continuum of Care (CoC). Citizens, public agencies and other interested parties may review information and records related to the Consolidated Plan and other HUD documents. The County provides public access via internet and hard copy upon request.

CoC members are informed of the draft Action Plan and are encouraged to review the plan and comment. Additionally, the Consolidated Plan is developed with CoC stakeholder comments and input, for instance, the high priority placed upon activities that serve the homeless is a CoC influence in the Consolidated Plan and in the Action Plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The McHenry County Housing Authority is a member of the CoC with previously described opportunity to be involved in the plan creation. In addition, public notice for comments on the draft plan is posted with the Housing Authority for tenants of public housing to comment. Agencies that provide mental health and services also are part of the CoC and are informed and encouraged to comment on the Consolidated and Action Plans.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The CoC has prioritized ESG funding for Homelessness Prevention activities this year, and continues to provide support through both the Community Services Block Grant (CSBG) activities at the Housing Authority and the Outreach and Prevention activities at Home of the Sparrow. These projects service a wide variety of individuals and households, including veterans, disabled, families and single individuals. The community continues to promote Street Outreach as a prioritized activity, which assists the community with coordinated assessment and the ability to directly work with chronically homeless individuals in the community. The community also has access to the Supportive Services for Veteran Families through the TLS organization.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate

# outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

McHenry County is the lead agency for the CoC and as such, assists the CoC with their allocation of ESG, however, the County does not receive an entitlement allocation of ESG.

However, as planning grantee, the Community Development (CD) Division works with the CoC to provide strategic planning initiatives and to foster annual ranking and evaluation procedures for CoC and ESG grant funding. The CD Division also monitors ESG, CoC, CDBG, NSP and HOME grant funding. The Homeless Management Information System currently is funded by the McHenry County Mental Health Board. However, HMIS was an allowable activity under CoC grant funding for FY 2015. It was ranked highly and is anticipated to be funded through CoC dollars. However, the community has not yet been advised of CoC allocations.

# 2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

McHenry County posted the public notice with the McHenry County Housing Authority in order to promote comments from households in public housing. Additionally, the public notice was published in the local newspaper and on the County's website. The Continuum of Care to End Homelessness was also provided the public notice. An attendee from the hearing was a member of the CoC. The written comment received has been a recipient of grant funding and is also on the CoC. Public notices were sent to the local public libraries to reach those that do not access the local newspaper.

Table 2 – Agencies, groups, organizations who participated

Agency/Group/Organization	MCHENRY COUNTY
Agency/Group/Organization Type	Housing
	PHA
	Services-Children
	Services-Elderly Persons
	Services-Persons with Disabilities
	Services-Victims of Domestic Violence
	Services-homeless
	Services-Health
	Services-Education
	Services-Employment
	Service-Fair Housing
	Other government - County
	Other government - Local
	Grantee Department
	Private Sector Banking / Financing
What section of the Plan was addressed by	Housing Need Assessment
Consultation?	Homeless Needs - Chronically homeless
	Homeless Needs - Families with children
	Homelessness Needs - Veterans
	Homelessness Needs - Unaccompanied youth
	Homelessness Strategy
Briefly describe how the Agency/Group/Organization	Agencies involved in the participation are Countywide, therefore the
was consulted. What are the anticipated outcomes of	organization is listed as McHenry County. CoC, Housing Authority, general public
the consultation or areas for improved coordination?	through public notice in the local paper, libraries, and county website.
	Government through the Community Development Housing Grant Commission,
	Planning and Development Committee and County Board.

Identify any Agency Types not consulted and provide rationale for not consulting

NA

#### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
		Strategic Plan and End Homelessness was just developed and adopted at the end of 2015. the
Continuum of Care	McHenry County	CoC influence on the Consolidated and Action Plans is shown in high priority for activities
		serving the homeless.

Table 3 – Other local / regional / federal planning efforts

#### Narrative (optional)

The CD Dvision offers the community the ability to respond to CAPERs, Consolidated Plans and Annual Action Plans. The CD Division is the CoC's coordinated applicant and presents the opportunities to respond to these reports to the wide variety of stakeholders present at the CoC. This includes the Housing Authority, a myriad of social service organizations and other individuals and entities with an interest in community affairs.

#### **AP-12 Participation – 91.105, 91.200(c)**

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Public notice is placed in the local paper, the notice also goes to local libraries and the McHenry County Housing Authority so that the agency and tenants of public housing can have an opportunity to comment. Additionally, the county government members of CDHG Commission, Planning and Development Committee and County Board for comment and approval prior to submittal. The Continuum of Care to End Homelessness in McHeny County was provided the public notice as well.

#### **Citizen Participation Outreach**

Sort Ord er	d Mode of Outrea Ch Ch Ch		Summary of response/attendan	Summary of comments receiv	Summary of comme nts not accepted	URL (If applicable)
1	Newspaper Ad	Non- targeted/broad community	No Comments	ed NA	and reasons NA	NA
2	Public Hearing	Non- targeted/broad community	One attendee.	No Comments	NA	NA
3	Public Meeting targeted/broad community		No Comments	NA	NA	NA
4	Internet Outreach	Non- targeted/broad community	No Comments	NA	NA	NA

Sort Ord er	Mode of Outrea ch	Target of Outrea ch	Summary of response/attendan ce	Summary of comments receiv	Summary of comme nts not accepted and reasons	URL (If applicable)
5	McHenry County Housing Authority	Residents of Public and Assisted Housing	No Comments	NA	NA	NA
6	public notice to librairies	Persons with disabilities  Non-targeted/broad community  Residents of Public and Assisted Housing  for people that do not access paper	No Comments	NA	NA	NA
7	solicitation for comments	CoC and County Gov't	One written comment received	add disabled population to the target population	Disabled not specified, but included in low income population	www.co.mchenry.il.us/

Table 4 – Citizen Participation Outreach

#### **Expected Resources**

#### **AP-15 Expected Resources – 91.220(c) (1, 2)**

#### Introduction

The following table displays the anticipated resources broken down by program type. Projections are made for FY 2016 and the remaining three years of the Consolidated Plan.

#### **Priority Table**

Program	Source of	Uses of Funds	Expo	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Reminder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements						Admin/Plan Public Improvement Public Service
		Public Services	1,270,901	0	111,838	1,382,739	3,600,000	

Program	Source of	Uses of Funds	Ехр	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Reminder of ConPlan \$	
HOME	public -	Acquisition						All Uses of Funds
	federal	Homebuyer assistance						
		Homeowner rehab						
		Multifamily rental new						
		construction						
		Multifamily rental						
		rehab						
		New construction for						
		ownership						
		TBRA	434,772	0	1,024,773	1,459,545	1,272,000	

**Table 5 - Expected Resources – Priority Table** 

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The McHenry County Continuum of Care to End Homelessness developed an ad hoc committee beginning in 2015 to confront the community's need for a year 'round shelter site. The group communicated with local leaders and was able to secure support from the City of Woodstock. The City lent the use of a former fire station to a new group of volunteers for the purpose of providing emergency shelter and community support

services to homeless individuals.

Discussion

### **Annual Goals and Objectives**

#### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order 1	Infrastructure	<b>Year</b> 2015	<b>Year</b> 2019	Non-Housing	McHenry County	Infrastructure:	CDBG:	Public Facility or
1		2015	2019		•			•
	Improvements			Community	Impacted Areas	Public	\$662,315	Infrastructure Activities for
				Development	per Map 3	Improvements		Low/Moderate Income
					Low and			Housing Benefit: 536
					Moderate			Households Assisted
					Income Areas			
					per Map 1			
2	Housing Repairs:	2015	2019	Affordable	Countywide	Affordable	CDBG:	Homeowner Housing
	CDBG			Housing	LMC	Housing: Non-	\$200,000	Rehabilitated: 25 Household
						Rental		Housing Unit
3	Increase Avail. or	2015	2019	Affordable	Countywide	Affordable	HOME:	Rental units constructed: 47
	Sustainability of			Housing	LMC	Housing-Rental	\$1,053,773	Household Housing Unit
	Affordable Hs			Homeless		Affordable		Homeowner Housing
						Housing: Non-		Rehabilitated: 8 Household
						Rental		Housing Unit
								Direct Financial Assistance to
								Homebuyers: 2 Households
								Assisted
								Housing for Homeless added:
								8 Household Housing Unit

Annual Action Plan 2016

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year					
4	Public Services	2015	2019	Public Services	Countywide	Public Services:	CDBG:	Public service activities for
					LMC	Homeless	\$99,170	Low/Moderate Income
						Populations		Housing Benefit: 700
						Public Services:		Households Assisted
						Non-homeless		
						Populations		
5	Public Facilities	2015	2019	Non-Housing	Countywide	Public Facility	CDBG:	Public Facility or
				Community	LMC	Improvements	\$136,558	Infrastructure Activities for
				Development				Low/Moderate Income
								Housing Benefit: 130
								Households Assisted

Table 6 – Goals Summary

#### **Goal Descriptions**

1	Goal Name	Infrastructure Improvements
	Goal Description	Infrastructure For: HODC- Crystal Lake Senior Apartments, Village of Union- Watermain Replacement, City of Woodstock- Phase 2 Walnut Ave. and Ash St. Storm Drainage, City of Crystal Lake-Lift Station #9 Repairs
2	Goal Name	Housing Repairs: CDBG
	Goal	McHenry County Housing Authority Owner Occupied Rehabilitation, Habitat for Humanity of McHenry County
	Description	

3	Goal Name	Increase Avail. or Sustainability of Affordable Hs
	Goal Description	McHenry County Housing Authority-owner occupied rehabilitation- 7 homes, Full Circle Pearl Street Apartments-4 units, Home of the Sparrow-8 units PSH Apartments, Habitat for Humanity of McHenry County 5 homes-Acquisition, Rehabilitation, sale with Down-payment Assistance.
4	Goal Name	Public Services
	Goal Description	Epilepsy Foundation-Ambulatory Care Model expansion, Family Health Partnerships-Pharmacy Access, Turning Point- Legal Access
5	Goal Name	Public Facilities
	Goal Description	Turning Point -Lift Station for Shelter, Pioneer Center-Dayton Street Sanitary Pipe replacement

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

Extremely low income 169 HOME assisted households, 55 extremely-low income, and 114 low income households will receive direct benefits or area benefits.

#### **AP-35 Projects - 91.220(d)**

#### Introduction

The Annual Action Plan reflects McHenry County's funding priorities and identifies projects that the County proposes to implement with funds from the U.S. Department of Housing and Urban Development's Community Development Block Grant (CDBG) and HOME Investment Partnerships Program. The funding is allocated to the County's highest priority needs.

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The priorities were established as a result of stakeholder discussions and an analysis of need within the County. The County anticipates the development of new affordable housing in the community for homeless women and children. This "dual approach" means that both homeless individuals and the inherent need for affordable housing are being addressed.

### **Projects**

#### **AP-38 Projects Summary**

#### **Project Summary Information**

Table 8 – Project Summary

Project Title	\$ Amount
Habitat for Humanity-Critical Repairs Residential owner occupied rehab CDBG	25,000.00
McHenry County Housing Authority-Owner Occupied residential Rehab CDBG	175,000.00
Pioneer Center -Dayton Street Sanitation CDBG	100,000.00
Turning Point-Lift Station for Shelter CDBG	36,557.65
HODC-Crystal Lake Senior Apts –storm sewer CDBG contingent upon HODC Receiving all other funding sources, otherwise funding to Woodstock	Contingent 87,315.00
Woodstock-Walnut Ash Drainage Improvement, CDBG contingent upon ability of the city to come up with the gap between request and recommendation, otherwise to Crystal lake	Contingent 150,000.00
Village of Union-Washington St Watermain Replacement CDBG	175,000.00
Turning Point-Legal Access CDBG	22,000.00
Family Health Partnership-Pharmacy Access CDBG	23,520.00
Epilepsy Foundation of North Central IL-Mobile Health Care CDBG	53,650.00
Crystal Lake-Lift Station 9 CDBG contingency on neither HODC or Woodstock going forward with their projects	Contingent 237,315.00
Home of the Sparrow-Integrated Campus Strategy Ph 1 HOME	\$379,318.00
Habitat for Humanity-NSP HOME rehab and homebuyer asst.	\$134,000.00
Habitat for Humanity-Residential Rehabilitation HOME 2015 \$166,500 and 2016 160,000 for the total listed	\$326,500.00
McHenry County Housing Authority –owner occupied rehab HOME	\$285,000.00
Full Circle Communities-Pearl St Apts construction and rental HOME	\$225,000.00
Home of the Sparrow-Integrated Campus Strategy Ph 2 HOME	\$540,000.00

#### AP-50 Geographic Distribution – 91.220(f)

# Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The County primarily focuses on impacted areas, although funding is made in other areas of the County as well. In order to most effectively apply CDBG, HOME and other federal funds to affirmatively furthering fair housing, the County is working on striking a balance between reinvesting in the lower-income areas of greatest need and creating new housing units in areas outside of racial and ethnic concentration. In order to expand the array of housing opportunities available to members of the protected classes, the County is working to foster the creation of affordable family rental housing in non-impacted areas. Infrastructure projects in the qualified areas continue to require large investments of funds. These projects often address the issue of aging infrastructure in the County, including water and sewer projects.

Most recently, the Village of Union received funding for a large infrastructure project, while McCullom Lake has received attention due to flooding and lack of storm sewer systems. The Wonder Lake community is also a target for the HOME rehabilitation program. It is anticipated that stormwater issues in Woodstock will be addressed through a comprehensive and targeted initiative in that city's northern portion.

The County has developed a system for prioritizing goals and scoring for local HOME and CDBG applications. Once an application meets the basic eligibility requirements (LMI benefit, eligible activity that meets a National Objective, addresses one of the stated goals in the Consolidated Plan, etc.), a set of scoring criteria is used.

#### **Geographic Distribution**

Target Area	Percentage of Funds
McHenry County Impacted Areas per Map 3	20
Low and Moderate Income Areas per Map 1	30
Countywide LMC	100

**Table 9 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

The areas/neighborhoods of concentration of minority and LMI persons tend to be in older areas with a higher level of housing rehabilitation needs. These geographic areas are identified above in Map 3 Impacted Areas. Most of the calls to community providers are for the weatherization program, in addition to the housing rehabilitation program applicants, are from these areas of the County. Areas that are highlighted in the impacted areas have higher minority populations, higher poverty and are areas where HOME grant funding is limited to rehabilitation of existing homes, whereas CDBG funding

may be used with priority for infrastructure and rehabilitation of existing homes. All benefits that are for community areas will be limited to the areas in Map 1 for low to moderate income areas in accordance with HUD regulation requirements.

#### Discussion

Many of the distressed housing units are located in areas without municipal water and sewer services, and often suffer from ongoing flooding issues. These projects often address the issue of aging infrastructure in the County, including water and sewer projects. In addition, due to the settlement patterns within the County, many older lakeside communities contain former summer cottages that now have year-round residents. These homes were never constructed as year-round homes and often require more maintenance due to age. Effective water resources for a community can become a high priority when contamination is an issue.

#### **Affordable Housing**

#### AP-55 Affordable Housing - 91.220(g)

#### Introduction

See below for the one year goals for the number of households to be supported.

One Year Goals for the Number of Households to be Supported		
Homeless	8	
Non-Homeless	134	
Special-Needs	47	
Total	189	

Table 10 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through		
Rental Assistance	0	
The Production of New Units	149	
Rehab of Existing Units	32	
Acquisition of Existing Units	8	
Total	189	

Table 11 - One Year Goals for Affordable Housing by Support Type

#### Discussion

See above.

#### AP-60 Public Housing - 91.220(h)

#### Introduction

McHenry County is served by McHenry County Housing Authority (MCHA) which owns and manages 23 units of single-family public housing.

#### Actions planned during the next year to address the needs to public housing

MCHA will continue to use the capital fund program over the next year to rehabilitate and modernized its public housing units to ensure housing quality standards, as well as energy efficiency.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

MCHA has a Resident Advisory Board that is directly involved in a management capacity. Additionally, one public housing tenant has a seat on the full Housing Authority Board of Directors. Further, MCHA involves its residents in management activities with a community service requirement such as volunteering 8 hours/month in some public benefit activity or participating in training, counseling or classes toward gaining self-sufficiency and independence. Scattered-site tenants are encouraged to take part in local neighborhood watch or crime prevention programs.

MCHA will continue to work to provide financial literacy counseling and life skills training, in addition to sending job opening notices to public housing tenants.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable. McHenry County Housing Authority is not designated as troubled.

#### Discussion

See above.

# AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

McHenry County's Continuum of Care (CoC) continues to work collaboratively to address the myriad of homeless issues in the County, including emergency, transitional, and permanent housing, and a range of social services agencies, from the Northern Illinois Food Bank to the PADS (Public Action to Deliver Shelter) to assist persons and families to become independent. Two major issues are impacting the level of homelessness in the County: the lack of affordable housing and the ongoing dislocation from the impact of the Great Recession (individuals become homeless after a lengthy foreclosure process). In addition, limited public transportation options impacts the ability of low-income households to access employment centers and social services.

The McHenry County CoC Committee consists of a variety of people and organizations including representatives from McHenry County government agencies, food pantries, townships, faith-based organizations, housing developers, and healthcare and other social service providers, all working together to provide assistance and address the problem of homelessness. Committee members include, but are not limited to: the Salvation Army, PADS, Pioneer Center, Prairie State Legal Services, Turning Point, Home of the Sparrow, Crystal Lake Bank, Consumer Credit Counseling Services, Transitional Living Services, Thresholds, Veterans Assistance Commission, the United States Department of Veterans Affairs, the McHenry County Housing Authority, the McHenry County Crisis Line, the Lake-McHenry Regional Office of Education, concerned citizens and formerly homeless individuals and the McHenry County Department of Planning and Development – Community Development Division.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The community made great strides in confronting homelessness, approving a comprehensively developed Plan to End Homelessness, which will effectively begin operation in January, 2016.

The McHenry County Continuum of Care (CoC) plans to continue a Street Outreach approach funded through the Emergency Solutions Grant, the McHenry County Community Foundation and the McHenry County Mental Health Board to reach out and assess the needs of individuals experiencing homelessness, especially chronic homelessness. The CoC stresses that this approach reaches out to the most vulnerable unsheltered and chronically homeless individuals. As mentioned in the "Publicly-owned building" section, the community has identified a potential year-round, pragmatic homeless shelter operation that can become fully operational beginning in the summer of 2016. This would segment the community's existing services, which include a PADS (Public Action to Deliver Shelter) site and a continuum of sites operated in cooler months by institutions of faith throughout the County. The

community continues to offer emergency services for victims of domestic violence (who essentially become homeless after leaving an abusive household) and homelessness preventions services aimed at keeping individuals housed through either rental support or case management/community support. A "Coordinated Intake and Assessment" system continues to be refined, with an allocation of Continuum of Care funding anticipated beginning in late 2016. The CoC plans to be a leader in the use of best practices and a global array of services and housing options to best meet client needs in McHenry County.

#### Addressing the emergency shelter and transitional housing needs of homeless persons

The Continuum is focused on more coordination of support services over the next year and over the next five years. Street Outreach and case management are needed for people who are chronically homeless and move from shelter to shelter, agency to agency, and jail to detoxification facilities and, finally, back to the streets.

McHenry County has developed a Strategic Plan that would provide a framework for homeless housing and service delivery. Initially conceived as a 10 year plan in the 2015 annual action plan, the CoC ultimately developed a more realistic 3-year plan and rolled this into operation starting in 2016. The identified objectives from the Continuum of Care Plan to End Homelessness include the following:

Housing and Shelter, Supportive Services, System Operations.

The CoC has effectively strategized and targeted both ESG and CoC funding for: Permanent Supportive Housing (CoC), Rapid Rehousing (CoC), Transitional Housing; low cost per client (CoC), Coordinated Assessment (CoC), HMIS (CoC), Planning (CoC), Emergency Shelters (ESG), Street Outreach (ESG), Homelessness Prevention.

Additionally, the McHenry County Housing Authority outlines use of its Community Services Block Grant funding for Homelessness Prevention and Economic Development.

The goal is to provide homeless individuals and families with the most effective array of services to enable them to move from homelessness to permanent housing and then live as independently as possible while maintaining stable permanent housing. Additionally, the funding of Planning, HMIS and Coordinated Assessment enable the community to more effectively operate its system.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals

# and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Families experiencing homelessness are now offered a wider array of services, including Rapid Rehousing, to reduce a period of homelessness. The community had increased the number of permanent supportive housing and VASH vouchers available to homeless individuals, with a preference for chronically homeless individuals. The housing needs of low-income individuals and families with children are high due to a combination of the slow economic recovery, a lack of well-paying jobs, and the high cost of housing. With the cost of a two-bedroom unit approaching \$1,000 per month, few low-income individuals or families can afford a unit in the County. Over 30% of the households in the County earn less than \$50,000 annually. In addition, 47% of owners with mortgages, 17% of owners without mortgages, and 55% of renters in the county spent 30% or more of household income on housing. This financial position leaves many individuals and families who are currently housed in a precarious situation with no safety net if a major housing repair is needed or a large housing expense occurs. For these reasons, the development of affordable housing in the community remains a priority with both HOME and CDBG funding-especially housing that targets LMI populations. The McHenry County Housing Authority has set a homeless preference for its public housing and will continue to do so in 2016.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

In terms of rapid rehousing assistance, the CoC agencies have shifted their focus to the continuation of a Rapid Rehousing Program for families and a planned addition of four new affordable housing units to the community. Home of the Sparrow will be adding at least four additional units of affordable housing for homeless women and children through a reallocation of HOME funding, as the previously funded project did not commence. The CoC also approved a Rapid Rehousing request form the community's domestic violence provider, Turning Point. It is not yet known if this CoC grant was approved.

Efforts will continue by CoC organizations through HOME and CDBG programs as well as the McHenry County Mental Health Board to help support the development of permanent supportive housing and affordable housing strategies. This includes a number of collaborative initiatives as well as continued work on the community's new plan to end homelessness. The CoC and CD Division anticipate that the development of housing opportunities will need to occur in a creative manner non-reliant solely on

actual development of brick and mortar edifices.

#### Discussion

See above.

One year goals for the number of households to be provided housing through the use of HOPW	Α
for:	

Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family

Tenant-based rental assistance

Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated

Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds

Total

#### AP-75 Barriers to affordable housing – 91.220(j)

#### Introduction

McHenry County completed an Analysis of Impediments to Fair Housing Choice (AI) in 2012 that identified the public policies that had a negative effect on fair housing, affordable housing and residential investment.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The AI provided the following Fair Housing Action Plan, some of which address barriers to affordable housing, in addition to fair housing.

#### Discussion

McHenry County requires municipalities to change their zoning ordinances in order to receive CDBG and HOME funding. In the last two years, McHenry County has confirmed compliance or sought amendments to zoning ordinances for the elimination of language that prohibits affordable housing or group homes for Woodstock, Harvard, McCullom Lake, Crystal Lake, Lake in the Hills, and Richmond. In 2015, a project that was proposed in Cary was opposed, not entirely by the public officials, but by the citizens. The developer sought project housing vouchers from the McHenry County Housing Authority. Community Development Division Staff of the McHenry County Department of Planning and Development and the Continuum of Care Chairman went to a Village of Cary Board and to the Illinois Housing Development Authority meetings to speak in favor of the project and against its protest by educating the public and providing evidence of need in the county.

#### **AP-85 Other Actions – 91.220(k)**

#### Introduction

The following is a brief summary of the planned actions from the Consolidated Plan (CP) and Annual Action Plan (AP).

#### Actions planned to address obstacles to meeting underserved needs

Funding to support service agencies to increase capacity or efficiency of services to serve homeless populations; in addition to increasing services or maintaining the existing level of service for non-homeless, extremely low- to moderate-populations will assist in meeting underserved needs.

#### Actions planned to foster and maintain affordable housing

The lack of affordable housing is one of the primary issues identified during the development of the Consolidated Plan. The large waiting list indicates that the housing needs for persons with disabilities, in particular mental health, and those with extremely low-incomes, are currently unmet. The owner-occupied housing rehabilitation program and acquisition/rehabilitation of rental units (homeless priority) will assist in fostering and maintaining affordable housing in McHenry County.

#### Actions planned to reduce lead-based paint hazards

The Lead Based Paint (LBP) program in the County is a state funded program. Each municipality determines their lead based paint needs and programs. McHenry County Health Department refers low-income persons with elevated blood lead levels to the McHenry County Housing Authority. This agency has funding to address lead-based paint hazards.

Through McHenry County Housing Authority and Habitat for Humanity of McHenry County, the County offers an owner-occupied housing rehabilitation program. Lead

abatement is one aspect of the rehabilitation program if a problem with lead paint is identified during the rehabilitation project. For any projects to dwellings constructed before 1978, the County requires lead testing and, if necessary, abatement prior to any construction activity. Additionally, County inspectors working with HUD funded programs are certified under the new EPA lead paint laws known as the Renovation, Repair, and Painting Program (RRP). A LBP training session was last conducted in 2009 or 2010. An estimated 150 local contractors participated, and an estimated 40-50 contractors became certified.

Recently, the McHenry County Department of Health, along with the Centers for Disease Control (CDC) and Prevention, the U.S. Environmental Protection Agency (EPA), and the U.S. Department of Housing and Urban Development (HUD), participated in National Lead Poisoning Prevention Week. Outreach

programs to enhance awareness of lead-based paint and testing will occur in FY2015-2019.

#### Actions planned to reduce the number of poverty-level families

McHenry County has worked with local service providers to pursue resources and innovative partnerships to support the development of infrastructure improvements, affordable housing, and public services to address homelessness.

The affordable housing programs, including supporting the production of affordable rental units and rental assistance, the owner-occupied rehabilitation program, down payment assistance, and increasing the number of permanent housing units for homeless persons assists to eliminate poverty through making housing more affordable, preserving the condition and availability of the existing housing stock and helping citizens build assets of all kinds: human, social, financial, and physical.

The community has approved a Regional Economic Development Plan in the community to include neighboring Boon and Winnebago Counties. The purpose of this plan is to enhance existing resources while working closely with neighboring community to utilize economies of scale to avail jobs and commerce, and ultimately, needed tax revenue to fund services.

#### Actions planned to develop institutional structure

The McHenry County Department of Planning and Development is responsible for the overall planning, administration and monitoring of the County's Community Development Block Grant (CDBG), Home Investment Partnerships Program (HOME) and other HUD funds made directly to the County. Additionally, the CD Division is the Planning Grantee for the CoC and Facilitates support through both ESG and CoC resources.

A newly-combined and appointed commission supports HUD programming. The Community Development and Housing Grant (CDHG)Commission, is comprised of the former Housing Commission and CDBG Commission and is composed of governmental officials, citizens and not-for profit service agencies, is an advisory commission that meets with frequency to oversee the execution of the CDBG and HOME grant programs.

Other partnerships exist to deliver services in the County. The Continuum of Care meets monthly on projects and issues related to the homeless and also makes funding allocations to community providers for services related to homelessness. McHenry County Housing Authority (MCHA) has a seven member commission appointed by the McHenry County Board. MCHA implements public housing projects and a variety of other programs related to low-income people and housing needs. The MCHA is also the recipient agency for Community Services Block Grant funding (CSBG). This support is geared toward homelessness prevention and economic development activities.

Actions planned to enhance coordination between public and private housing and social

#### service agencies

The County has been actively working to address the gaps in the institutional delivery system. The process management and institutional structure has been developed to provide a high level of oversight and input into the community development and housing funding decisions. Stakeholders from a cross-section of sectors are involved, including direct service providers and members of the non-profit, for profit, and governmental sectors. Still, the process for prioritizing goals and scoring local CDBG applications has been handicapped by a "scatter-shot" approach to funding. This process is currently being refined to provide a clearer process for prioritizing goals so that the process encourages a broader range of service providers and leverages additional funds for maximum impact.

The Continuum of Care continues to be an active forum for the development of community relationships in addition to its role as the response to community homelessness. The McHenry County Mental Health Board also is very active at pulling community leaders and partners together through its meetings of stakeholders and grantees. These efforts facilitate a great deal of community coordination around homelessness, housing and service issue in the community.

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See above.

#### **Program Specific Requirements**

#### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction

See below for program specific requirements.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next

program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year	to
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has	not
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive	
period of one, two or three years may be used to determine that a minimum	
overall benefit of 70% of CDBG funds is used to benefit persons of low and	
·	100.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:		
N/A		

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The County uses recapture guidelines for homeownership activities. Currently, a recapture agreement is executed to capture the full HOME subsidy out of net proceeds from the sale. Recapture requirements means that if the property does not continue as the principal residence of the owners for the duration of the period of affordability being a minimum of five (5) years or greater as per HOME regulations based on investment total, the County will recapture the full amount of the HOME investment received by the owners as calculated by using the appropriation conditions listed below:

- In the event of a sale of the property during the period of affordability, the County shall recapture an amount equal to the HOME investment in the property.
- In the event of refinancing during the period of affordability, the County shall ensure that the loan terms of any loan to which HOME funds are subordinated are reasonable and sustainable. The County is currently developing procedures on refinancing HOME investment in the properties.
- In the event of a foreclosure, the County shall recapture from the net proceeds up to the original amount of the HOME investment associated with the purchase and rehabilitation of the property subordinate to the first mortgage lien against the property. The County's five year Consolidated Plan also permits option for resale if deemed appropriate. Resale agreements must state fair return and reasonable qualifications for low income homebuyers.

To maintain compliance with HOME, each recipient of HOME funds is required to file an approved affirmative marketing plan, or adopt the County's plan as a condition of each funding agreement. Most organizations use several methods of meeting affirmative marketing requirements, including multi-lingual documents, and outreach to local businesses, schools, service centers and churches. Organizations are encouraged to work with other local agencies to share resources and develop policies that meet marketing requirements within each individual organization. The County continues to update Section 504 compliance records and procedures, and follows policies and programs that prohibit discrimination in employment, housing, access to education and public services.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Recapture provisions as outlined in 24 CFR Part 92.254(a)(5)(ii)(A)(1) through (7) shall be enforced in cases where HOME funds are provided as a direct subsidy to the homebuyer as down payment,

closing costs, and/or purchase price assistance. McHenry County shall recapture only the amount of direct subsidy to the buyer. The development subsidy is excluded. Additionally, the County uses recapture guidelines for homeownership activities. The amount of the direct HOME investment received by the owners and the period of affordability requirement is listed below:

 The voluntary or involuntary sale or transfer of the property during the period of affordability will trigger repayment of direct HOME subsidy, subject to availability of net proceeds, to McHenry County to be utilized for HOME eligible activities.

Subordination of McHenry County Mortgages due to Refinancing of Primary Loans. In the event of refinancing during the period of affordability, the County shall ensure that the loans terms of any loans to which HOME funds are subordinated are reasonable and sustainable. McHenry County's provisions are summarized as follows: Should the mortgagor under a McHenry County mortgage desire to refinance a mortgage which is superior to the McHenry County mortgage, McHenry County will subordinate

- its mortgage, as follows: homeowner may not take cash out; homeowner may roll into the new first mortgage only reasonable and customary closing costs associated with the refinancing (this does NOT include points paid to buy down the interest rate); the new first mortgage principal balance cannot exceed the original first mortgage principal; the new first mortgage must be a fixed rate loan (15 year permissible on a case by case basis, dependent on capacity to make payments); balloon mortgages are not permissible; if the prior mortgage required escrowing of taxes and insurance, the new mortgage shall also have this requirement.
- In the event of a foreclosure, the County shall recapture from the net proceeds up to the original amount of the direct HOME subsidy investment and subordinate to the first mortgage lien against the property.
- The Recapture revisions shall be enforced through a mortgage, note and recapture agreement filed with the McHenry County Recorder's Office and the requirements within shall be triggered upon a sale or transfer of the HOME assisted property.
- The amount recaptured will be the entire amount of the HOME direct subsidy to the homeowner, with the total collections capped by net proceeds. Net proceeds are the sales price minus the superior loan repayment (other than HOME) and any closing costs.

All projects using homebuyer assistance must follow the County's Homebuyer policy adopted in January 2014.

See below for the Discussion section for an outline of the Resale option.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that

will be used under 24 CFR 92.206(b), are as follows:

N/A

#### Discussion

Resale-This option ensures that the HOME-assisted units remain affordable over the entire affordability period. The Resale method is used in cases where HOME funding is provided directly to a developer to reduce development costs, thereby, making the price of the home affordable to the buyer. Referred to as a "Development Subsidy," these funds are not repaid by the developer to the PJ, but remain with the property for the length of the affordability period.

Specific examples where McHenry County would use the resale method include: Providing funds for the CHDO developer to acquire property to be developed or to acquire affordable ownership units; providing funds for site preparation or improvement, including demolition; and providing funds for construction materials and labor.

Notification to Prospective Buyers. The resale policy is explained to the prospective homebuyer(s) prior to signing a contract to purchase the HOME-assisted unit. The prospective homebuyer(s) sign an acknowledgement that they understand the terms and conditions applicable to the resale policy as they have been explained. This document is included with the executed sales contract. (See attached Homebuyer Agreement.)

Enforcement of Resale Provisions. The resale policy is enforced through the use of a Declaration of Covenants for Resale will specify: The length of the affordability period (based on the dollar amount of HOME funds invested in the unit; either 5, 10, or 15 years); that the home remain the Buyer's principal residence throughout the affordability period; and the conditions and obligations of the Owner should the Owner wish to sell before the end of the affordability period, including; the Owner must contact the McHenry County Planning and Development Department in writing if intending to sell the home prior to the end of the affordability period; the subsequent purchaser must be low-income as defined by HOME, and occupy the home as his/her new purchaser's primary residence for the remaining years of the affordability period. c. The sales price must be affordable to the subsequent purchaser; affordable is defined as limiting the Principal, Interest, Taxes and Insurance (PITI) amount to no more than 30% of the new purchaser's monthly income.

Fair Return on Investment. The McHenry County Planning and Development Department will administer its resale provisions by ensuring that the Owner receives a fair return on his/her investment and that the home will continue to be affordable to a specific range of incomes. Fair Return on Investment means the total homeowner investment which includes the total cash contribution plus the approved capital improvements credits as described as: The amount of the down payment; the cost of any capital improvements, documented with receipts provided by the homeowner, including but not limited to: any

additions to the home such as a bedroom, bathroom, or garage; replacement of heating, ventilation, and air conditioning systems; and accessibility improvements such as bathroom modifications for disabled or elderly, installation of wheel chair ramps and grab bars, any and all of which must have been paid for directly by the Owner and which were not installed through a federal, state, or locally-funded grant program; and outdoor improvements such as a new driveway, walkway, retaining wall, or fence.

Note: All capital improvements will be visually inspected to verify their existence.

Affordability to a Range of Buyers. The County will ensure continued affordability to a range of buyers, particularly those whose total household incomes range from 50 percent to no greater than 80 percent AMI.